

PAINWEEK[®]

*The Regulatory Agency
Will See You Now*



Kevin L. Zacharoff, MD

Disclosures

Nothing to Disclose

Learning Objectives

- Identify pain treatment-related regulatory agencies
- Discuss the changing role of regulatory agencies in today's pain management environment
- Review similarities and differences between regulatory approaches to prescribing practices
- Discuss the negotiation between regulatory forces and practical clinical aspects of managing patients with chronic pain

What is a Regulatory Agency?

- A regulatory agency is a **public authority or government agency** responsible for exercising some kind of autonomous authority over some area of human activity in a regulatory or supervisory capacity

—Also known as:

- Regulatory authority
- Regulatory body
- Regulator



significant
OTHER

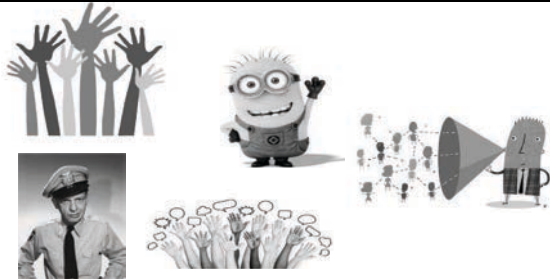
Regulatory Scrutiny?



The Facts

It's a Crowded Field

The Facts



Who Does What?

The Facts

- **Centers for Medicare and Medicaid (CMS)**

- **Oversee most of the regulations** related directly to the healthcare system
- Provides government-subsidized medical coverage through a number of programs:
 - Medicare
 - Medicaid
 - State Children's Health Insurance Program (CHIP)
 - Health Insurance Portability and Accountability Act (HIPAA)



Nancy Grinn, Healthcare Regulations: Who Does What? December, 2014. <http://www.yourrightstocare.org/wordpress/wp-content/uploads/2014/12/Who-Does-What-12-2014.pdf>. Accessed July 13, 2017.

Who Does What?

The Facts

- **The Agency for Healthcare Research and Quality (AHRQ)**

- Conducts research
- Develops education
- Generates measures and data
- Goals include:
 - **Reducing costs**
 - **Improving safety**
 - Decreasing medical errors



Nancy Grinn, Healthcare Regulations: Who Does What? December, 2014. <http://www.yourrightstocare.org/wordpress/wp-content/uploads/2014/12/Who-Does-What-12-2014.pdf>. Accessed July 13, 2017.

Who Does What?

The Facts

- **The Joint Commission**

- The Joint Commission **accredits and certifies nearly 21,000 healthcare organizations** and programs in the United States
- Joint Commission accreditation and certification is recognized nationwide as a symbol of quality that reflects an organization's commitment to meeting certain performance standards



https://www.jointcommission.org/ Accessed July 13, 2017.

Who Does What?

The Facts

- **The National Committee for Quality Assurance (NCQA)**

- **Helps to build consensus around important healthcare quality issues** and to decide what's important, how to measure it, and how to promote improvement by working with:
 - Large employers
 - Policymakers
 - Healthcare providers
 - Patients
 - Health plans



https://www.ncqa.org/ Accessed July 13, 2017.

Who Does What?

The Facts

- **The Office of National Drug Control Policy (ONDCP)**

- **Works to reduce drug use and its consequences** by leading and coordinating the development, implementation, and assessment of US drug policy
- In addition to its vital ongoing work, ONDCP also provides administrative and financial support to the **President's Commission on Combating Drug Addiction and the Opioid Crisis**



https://www.oncdp.gov/ Accessed July 13, 2017.

Who Does What?

The Facts

- **The Environmental Protection Agency (EPA)**

- Mission is to **protect human health and the environment**
- Plays an integral role in US policies concerning natural resources, human health, economic growth, energy, transportation, agriculture, industry, and international trade
- Ensuring that federal laws **protecting human health and the environment** are enforced fairly and effectively



<http://www.epa.gov/epa/> Accessed July 13, 2017.

Who Does What?

The Facts

- **The Drug Enforcement Administration (DEA)**

- Enforces controlled substances laws and regulations as they pertain to the manufacture, distribution, and dispensing of **legally produced** controlled substances
- Brings criminal and civil justice actions against organizations and principal members of organizations, involved in the growing, manufacture, or distribution of controlled substances appearing in or destined for **illicit traffic** in the US



<http://www.dea.gov/about/index.html> Accessed July 13, 2017.

Who Does What?

The Facts

- **The Federation of State Medical Boards (FSMB)**

- Represents the **70 state medical and osteopathic regulatory boards** (state medical boards)
- Supports its member boards as they fulfill their mandate of protecting the public's health, safety and welfare through the proper **licensing, disciplining, and regulation** of physicians and, in most jurisdictions, other healthcare professionals



<http://www.fsmboard.org/about/index.html> Accessed July 13, 2017.

Who Does What?

The Facts



- **The Centers for Disease Control and Prevention (CDC)**
 - Main goal is to **protect public health and safety** through the **control and prevention of disease**, injury, and disability in the US and internationally
 - Focuses mainly on infectious disease, food borne pathogens, environmental health, occupational safety and health, health promotion, injury prevention and educational activities designed to improve the health of United States citizens
 - **Researches and provides information on non-infectious diseases** is a founding member of the International Association of National Public Health Institutes

<http://www.cdc.gov/about/aboutcdc/index.html> Accessed July 13, 2017.

Who Does What?

The Facts

- **The Food and Drug Administration (FDA)**
 - Responsible for **protecting the public health** by ensuring the safety, efficacy, and security of human and veterinary drugs, biological products, and medical devices
 - Ensures the safety of our nation's food supply, cosmetics, and products that emit radiation



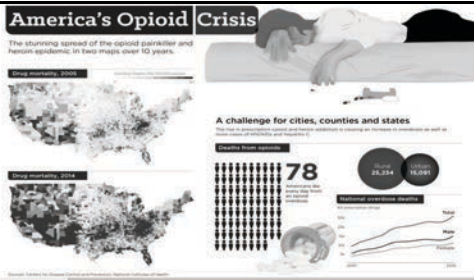
<http://www.fda.gov/about/fda/index.html> Accessed July 13, 2017.

So What?



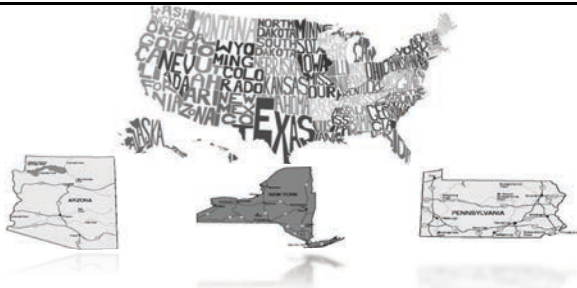
So What?

The Facts



So What?

The Implications



So What?

The Implications



So What?

The Implications

ELECTRONIC PRESCRIBING

Revised: November 2008



NEW YORK STATE DEPARTMENT OF HEALTH
Bureau of Narcotic Enforcement
www.health.ny.gov/bureau_of_narcotic_enforcement

Q2: Is Electronic Prescribing mandatory for New York State practitioners?

A2: As of **March 25, 2009**, it will be mandatory for practitioners, excluding veterinarians, to have electronic prescribing capabilities for controlled and non-controlled substances. Electronic prescribing of controlled substances will require additional security features and registration of the certified software application with the Bureau of Narcotic Enforcement.

So What?

The Implications



Department
of Health

ANDREW M. CUOMO
Governor

HOWARD A. ZUCKER, M.D., J.D.
Commissioner

SALLY DREELIN, M.S., R.N.
Executive Deputy Commissioner

Mandatory Prescriber Education Guidance

Prescribers licensed under Title Eight of the Education Law in New York to treat humans and who have a DEA registration number to prescribe controlled substances, as well as medical residents who prescribe controlled substances under a facility DEA registration number, must complete at least three (3) hours of course work or training in pain management, **substance abuse and addiction**. The course work or training must be completed **July 1, 2017** and once every three years thereafter, pursuant to Public Health Law § 2809-a(3).

The course work or training may be live or online.

The course work or training must include the following eight (8) topics:

- New York State and federal requirements for prescribing controlled substances;
- Pain management;
- Appropriate prescribing;
- Managing acute pain;
- Palliative medicine;
- Prevention, screening and signs of addiction;
- Responses to abuse and addiction; and
- End of life care.



So What?

The Implications



In case you missed it – New PA PDMP requirements for prescribers.

New legislative changes to the Pennsylvania Prescription Drug Monitoring Program (PA PDMP) went into effect on **Jan. 8, 2017**.

Here is what you need to know:

- **Prescribers** must now query the PA PDMP **each time** a patient is prescribed an opioid drug product or benzodiazepine by the prescriber. There are exceptions for emergency departments and for patients who are admitted to a health care facility, and these can be found on our website's [Frequently Asked Questions \(FAQ\)](#) page.

- **Dispensing practitioners** must now submit data to the PA PDMP **no later than the close of the subsequent business day** (Monday through Friday) after dispensing the controlled substance, as opposed to the previous requirement of within 72 hours.



So What?

The Facts



Pennsylvania Prescription Drug Monitoring Program Now Sharing Data with 11 Other States and D.C.

The Pennsylvania Prescription Drug Monitoring Program (PA PDMP) has now connected with 11 other states in an effort to foster data sharing among PDMPs. Interstate sharing of data helps prescribers and pharmacists get a more complete picture of their patients' controlled substance prescription histories, regardless of which state they filled their prescription in.

Users of the PA PDMP can now see if their patients have filled controlled substance prescriptions in: Connecticut, Illinois, Louisiana, Massachusetts, New Jersey, New York, Ohio, Texas, Virginia, West Virginia, and Washington D.C. Additionally, a one-way sharing connection has been established with Maryland, enabling their program users to search the PA PDMP. The PA PDMP Office invites all other states to begin sharing data, and anticipates that Pennsylvania will connect with more state PDMPs in the upcoming weeks.

So What?

The Implications



So What?

The Implications

• Maine

– January 1, 2017

- Mandatory check of PDMP
- Limits on opioid prescribing for acute and chronic pain

– July 1, 2017

- Mandatory electronic prescribing
- Patients with active prescriptions in excess of 100 morphine milligram equivalents must be tapered

– December 31, 2017

- CME requirement for prescribers



The Role of Regulatory Agencies

The Role of Regulatory Agencies

The Facts

January 5, 2017

Centers for Medicare & Medicaid Services (CMS)
Opioid Misuse Strategy

CENTERS FOR MEDICARE & MEDICAID SERVICES (CMS) OPIOID MISUSE STRATEGY 2016

CMS has made attacking this devastating epidemic a top priority and is providing help and resources to clinicians, beneficiaries, and families. This is an ongoing CMS strategy, as part of the HHS Opioid Initiative launched in March 2015, to combat misuse and promote programs that support treatment and recovery support services. The CMS effort includes four priority areas:

1. Implement more effective person-centered and population-based strategies to reduce the risk of opioid use disorders, overdoses, inappropriate prescribing, and drug diversion;
2. Expand naloxone use, distribution, and access, when clinically appropriate;
3. Expand screening, diagnosis, and treatment of opioid use disorders, with an emphasis on increasing access to medication-assisted treatment; and
4. Increase the use of evidence-based practices for acute and chronic pain management.

HRSA News, 12/10. HRSA takes strong steps to address opioid drug related overdose, death and dependence. <https://www.hrsa.gov/newsroom/newsroomdetail.cfm?id=1210> Accessed July 14, 2017

The Role of Regulatory Agencies

The Facts



- **Supporting the Department of Health and Human Services Initiative**
 - Increasing the evidence base with **research and data**
 - Investing ~\$12 million over next 3 years to explore how to best support rural primary care practices using medication-assisted therapy and overcoming educational barriers

<https://www.ahrq.gov/rural/ruralprimarycare/initiative.cfm> Accessed July 14, 2017

The Role of Regulatory Agencies The Implications

The Joint Commission Sentinel Event Alert

A complimentary publication of
The Joint Commission Issue 49, August 6, 2012

SAFE USE OF OPIOIDS IN HOSPITALS

- Create and implement policies and procedures for the ongoing clinical monitoring of patients receiving opioid therapy
- Create and implement policies and procedures that allow for a second level review by a pain management specialist or pharmacist
- Track and analyze opioid-related incidents
- Use information technology to monitor prescribing
- Advise clinicians who prescribe pain medications to use both pharmacologic and non-pharmacologic alternatives
- Educate and assess the understanding of staff
- Educate and provide written instructions to patients on opioids
- Assess the organization's need for training based on the analysis of reported adverse events, near misses and staff observations

The Role of Regulatory Agencies The Implications



• Proposes new measures to assess potentially inappropriate use of opioids:

- Assesses whether health plan members 18 years and older receive:
 - Long-term opioids at high dose
 - Opioids from multiple prescribers or multiple pharmacies
 - Long-term, high-dose opioids from multiple prescribers and multiple pharmacies

<http://www.ncqa.org/newsroom/press-releases/2017/07/14/ncqa-recommends-new-measures-to-assess-potentially-inappropriate-use-of-opioids> Accessed July 14, 2017

The Role of Regulatory Agencies

The Facts

President's Commission on Combating Drug Addiction and the Opioid Crisis



• Mission

- To study the scope and effectiveness of the federal response to **drug addiction** and the **opioid crisis** and to make recommendations to the President for improving that response including
 - Availability of **addiction treatment** and **drug reversal**
 - Best practices for prevention including **education** and **PDMPs**

<http://www.whitehouse.gov/the-press-office/2017/07/15/president-commission-on-combating-drug-addiction-and-the-opioid-crisis> Accessed July 15, 2017

The Role of Regulatory Agencies

The Implications

Collecting and Disposing of Unwanted Medicines

What to do with Unwanted or Expired Medicines

- Guidelines for **disposal**
- **Take-back** events or programs



<http://www.epa.gov/p2/collecting-disposing-unwanted-medicines> Accessed July 10, 2017

The Role of Regulatory Agencies

The Implications

HEADQUARTERS NEWS

October 04, 2016
Contact: DEA Public Affairs
(202) 307-7977

<https://www.dea.gov/pressroom/2016/10/04/101016-0000> Accessed July 10th 2017



DEA Reduces Amount of Opioid Controlled Substances to be Manufactured in 2017

- The United States Drug Enforcement Administration (DEA) has reduced the amount of almost every Schedule II opiate and opioid medication that may be manufactured in the United States in 2017 by 25 percent or more
- The purpose of quotas are to provide for the adequate and uninterrupted supply for legitimate medical need of the types of schedule I and II controlled substances that have a potential for abuse, while limiting the amounts available to prevent diversion

The Role of Regulatory Agencies

The Facts



MODEL POLICY ON THE USE OF OPIOID ANALGESICS IN THE TREATMENT OF CHRONIC PAIN

Adopted as policy by the House of Delegates of the Federation of State Medical Boards in July 2014

- To provide state medical boards with an updated guideline for assessing physicians' management of pain
- To determine whether opioid analgesics are used in a manner that is both medically appropriate and in compliance with applicable state and federal laws and regulations

The Role of Regulatory Agencies The Implications

- Consider treatment inappropriate including but *not limited to*:
 - Inadequate attention paid to initial assessment and risk determination
 - Inadequate monitoring of potential for aberrant drug-related behaviors and use of available tools
 - Inadequate attention to patient education and informed consent
 - Unjustified dose escalation
 - Excessive reliance on opioid analgesics (particularly high doses)



The Role of Regulatory Agencies The Implications



CDC Guideline for Prescribing Opioids for
Chronic Pain — United States, 2016

The Role of Regulatory Agencies The Implications

- Guidelines
 - Non-pharmacologic therapy and non-opioid pharmacologic therapy are preferred for chronic pain
 - Before starting opioid therapy for chronic pain, clinicians should establish treatment goals with all patients
 - Discuss known risks, benefits, and responsibilities with patients
 - Immediate-release opioids first



The Role of Regulatory Agencies

The Implications

• Guidelines (Cont'd)

- **Lowest effective dosage**
 - Reassess risk/benefit if ≥ 50 MME/day
 - Avoid or carefully justify ≥ 90 MMD/day
- In acute pain, **lowest effective dose, lowest quantity**
- **Re-evaluate risk/benefit** in 1-4 weeks, then every 3 months
- Utilize strategies that **mitigate risk**
 - Opioid risk assessment
 - Naloxone



The Role of Regulatory Agencies

The Implications

• Guidelines (cont'd)

- Check the **PDMP**
- **Urine drug testing** before initiation
 - At least annually
- Avoid concurrent opioids and **benzodiazepines**
- Offer or arrange for evidence-based treatment for patients with **opioid use disorder**



The Role of Regulatory Agencies

The Implications



The Role of Regulatory Agencies

The Facts



PAIN MANAGEMENT AND THE OPIOID EPIDEMIC

BALANCING SOCIETAL AND INDIVIDUAL BENEFITS AND RISKS OF PRESCRIPTION OPIOID USE

July 13, 2017
Committee on Pain Management and Regulatory Strategies to Address Prescription Opioid Abuse



The Role of Regulatory Agencies

The Facts



• Mission:

- Update information since IOM Report¹
- The evolving role of opioid analgesics
- Characterizing the epidemiology of the opioid epidemic
 - Evidence on strategies for addressing it



1. Relieving Pain in America: A Blueprint for Transforming Prevention, Care, Education, and Research. Institute of Medicine, 2011.

The Role of Regulatory Agencies

The Facts

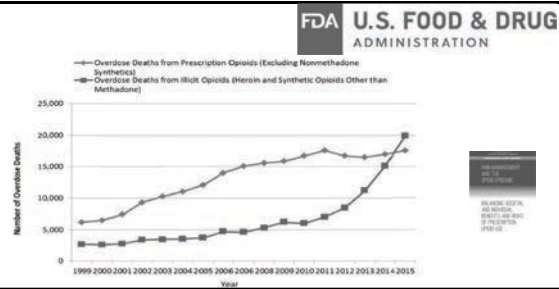


- Identify actions to be taken by FDA and other agencies and organizations
 - Specifically incorporating individual and societal considerations into its risk/benefit analysis framework for approval and post-market surveillance
- Identify research questions that need to be addressed to assist the FDA in implementing this framework



The Role of Regulatory Agencies

The Facts



The Role of Regulatory Agencies

The Implications

Recommendations

- Invest in research to better understand pain and opioid use disorder
- Consider potential effects of policies and programs for opioid analgesics on illicit markets
- Improve reporting, invest in data, provide transparency
- Incorporate public health considerations into FDA decision-making

FDA U.S. FOOD & DRUG ADMINISTRATION

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 08-20-2015 BY 60322 PRA/STP/STP

The Role of Regulatory Agencies

The Implications

Recommendations (cont'd)

- Strengthen post-approval oversight
- Review currently approved opioid analgesics
- Establish comprehensive educational materials for patients and healthcare providers
- Facilitate reimbursement for comprehensive approaches
- Improve PDMP use and data

FDA U.S. FOOD & DRUG ADMINISTRATION

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 08-20-2015 BY 60322 PRA/STP/STP

The Implications

FDA U.S. FOOD & DRUG
ADMINISTRATION

- THE ANTIHYPERTENSIVE
AND THE
OFTEN-POOR
- AN ANTIMIGRAINE,
AND NOVEL
BENEFITS AND RISKS
OF PRESCRIPTION
OPPIOIDS

The Implications



Hot Off the Press...

The Implications

• The Plan

- Targeting **Pill Mills**
- Increasing **oversight and accountability**
- Holding manufacturers accountable
 - Purdue Pharma
- Good Samaritan law to protect naloxone administrator
- Prescriber education
 - 20% of primary care physicians consider themselves well-prepared to identify high-risk patients
 - 40% of patients claim that they had the diagnosis and it was not identified by PCP



Hot Off the Press...

The Implications

• Limiting opioid doses prescribed

- <90 MME/day for non-expert clinicians
- 5-day limits for first prescription for acute pain
- The use of Red Caps
- Access to naloxone



3,429

86%

Naloxone doses administered outside of the hospital by emergency medical services, law enforcement, and others from June 2017 through January 2018.

The percentage of patients who survived an overdose received Naloxone pre-hospital.



Case 1

Merrick doctor wants pain pill case tossed

Attorney: Bellfiori, patient victims of pharmaceutical industry

Posted January 5, 2017



By Rick Swanson

- **A Merrick doctor under indictment for allegedly writing illegal prescriptions** for patients is asking a federal judge to dismiss the case against him and go after those he thinks are really at fault — the pharmaceutical companies who promoted the drugs while downplaying their risks
- Wrote 5,000 prescriptions for 600,000 pain pills between January 2010 and March 2013
- According to federal officials, 5,000 is “an extremely high number of oxycodone prescriptions and oxycodone pills issued by a sole family practitioner, especially in light of the defendant’s specialty area: **general family medicine and dermatology.**”

Case 2

A former opioid addict's story



- 50-year-old woman formerly enjoyed a successful career as a consultant for a pharmaceutical company
 - “My husband and I worked hard and played hard”
 - Much of the “playing” included alcohol leading to alcoholism
 - A few years later husband develops cancer, and cancer pain
 - His opioid analgesics became an opportunity for this woman to start abusing them
 - She started to ask physicians she knew for prescriptions
 - “I would say, ‘these doctors treating my husband don’t know what they’re doing, so could you help me out and write a script for him?’” she recalls. “I had worked with these doctors for many years, and they trusted me. They’d write me anything until they eventually started to catch on.”

Conclusions

The Implications

- There are a lot of cooks in the kitchen...



- How does this affect clinical practice?

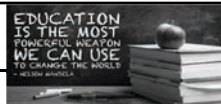
Conclusions

- Start with **state-level requirements**
- Think **DEA**
- Pro-active **education**
- Discussion
- Consider **societal** outcomes
- Documentation

State Requirements



DISCUSSION





"Cure sometimes, treat often, comfort always."
— Hippocrates

PAINWEEK®

Questions?
